

City of Manhattan Beach Solid Waste RFP Overview January 15, 2019

Presentation by: Laith Ezzet, Senior Vice President

HF&H Consultants

19200 Von Karman Avenue, Suite 360 Irvine, CA 92612



Agenda

- RFP Process Schedule
- Summary of Services Requested in RFP
- China's "Blue Sky" Policy on Recyclable Materials
- Proposer Snapshots
- Hauler Diversion
- Recyclables Revenue Sharing
- Proposed Rates and Revenues
- Summary
- Next Steps



RFP Process Schedule

| Activity | Target Date |
|---|--|
| 1. Present RFP package to Council for Approval | May 15, 2018 |
| 2. Proposals Due | August 23, 2018 |
| 3. Proposal Evaluation, Interviews & Finalizing Contracts with all 3 Haulers | Aug. – Nov., 2018 |
| 4. Present Proposal Evaluation and Final Contracts to City Council | January 2019 |
| 5. Award to Hauler | January/February 2019 |
| 6. Order Equipment, distribute educational materials, conduct informational meetings and prepare for transition | January – May 2019 |
| 7. New contract begins | July 1, 2019 or July 1, 2020, pending Council decision |



Selected RESIDENTIAL Services

Core Services

- Enhanced Automated Curbside collection
 - Manual assist to automated service
 - Trash, recycling, and organic waste (food/green)
 - 35, 65, and 95-gallon cart options
 - NEW 20-gal residential cart option (at same rate as 35gal cart)
- Bulky item collection
 - (3 visits per year)
- Door-to-door HHW

Other Services Offered

- Holiday tree collection
- Discount compost bins
- Compost classes
- Temporary bin rental
- Abandoned item pick-up
- Sharps mail-back program
- 2 Shred events
- Recycling of special materials (carpet, etc.)

Discontinued

 Requirement to provide Facility Tours



Selected COMMERCIAL Services

- Onsite collection
 - Trash, recycling & organics (food/green) waste
- Fee-based bulky collection
- Food waste containers at no additional charge
- Recycling containers at 50% of the trash rate
- Free recycling service for public and private schools
- Processing of mixed commercial waste
- Green business certification program
- Assist with mandatory compliance and outreach for State regulations (Commercial Recycling and Organics Waste Recycling)



Selected CITY Services

- City facilities collection
- Street and park litter collection
- Abandoned item collection
- Downtown Maintenance Enhancements
 - Extra cleanups and/or working group meetings
- City owned/managed events
- School Support
 - Free school recycling
 - Free lunchboxes to incoming 1st graders
 - School assemblies; outreach



Other Contract Enhancements

- Recyclables Revenue Rebate to Customers
- Mixed waste processing to recover recyclable materials from:
 - Scenario of Commercial/Multi-Family customers subject to Mandatory Commercial Recycling (MCR) requirements, but do not have recycling program
 - Special Events
 - Public Litter Containers



Billing Arrangements

- City currently bills residential and commercial customers
- Consideration for hauler to take over billing



Additional RFP Provisions

- 7-year contract term plus up to 36-month extension at City's option (aligns with Prop 218 process)
- Non-collection hours to alleviate traffic congestion between the hours of:
 - 7:30 a.m. to 9:00 a.m. along Northbound Highland Ave.
 - (15th St. to 45th St.)
 - 4:00 p.m. to 6:00 p.m. along Southbound Highland Ave.
 - (45th St. to 15th St.)



China's "Blue Sky" Policy

• Limits the import of contaminated recyclable commodities from other countries and increases inspections of recyclable commodity imports (starting in 2018)



The customs authority will enact special action against foreign waste smuggling.



China continues scrap scrutiny in 2018

Customs and environmental agencies continue to implement policies to curb the import of certain scrap shipments.

Proposer #1: Athens Services

- Arakelian Enterprises, Inc., dba Athens Services (Athens), a family-owned business, has been providing waste collection and recycling services in Southern California for over 60 years
- Cites 30 exclusive municipal agreements throughout the greater Los Angeles area
- Proposed two significant exceptions to agreement
 - Requests flexibility to request an extraordinary rate adjustment due to a change in the market value of recyclables, change in processing costs for recyclables and organic waste, the values assumed by hauler, or the implementation or discontinuation of mandatory recycling requirements.
 - No split commercial bins (half trash/half recyclables)



Proposer #2: Waste Management

- Largest solid waste service provider in North America.
- Served the City for over 30 years
- Cites 18 exclusive municipal agreements throughout the greater Los Angeles area, and an additional 34 exclusive municipal agreements within Southern California
- Added a full-time Recycling Coach
- 13 Exceptions added to agreement, of which two were significant:
 - Requests flexibility to request an extraordinary rate adjustment due to a change in the market value of recyclables, change in processing costs for recyclables and organic waste, and/or from the values assumed by hauler.
 - Relief of mixed waste processing for public litter trash containers due to contamination of dog feces



Proposer #3: Waste Resource Technologies

- Privately held corporation, with subsidiaries operating since 2002
- Provides exclusive franchise solid waste collection services to the cities of Gardena (since 2004) Lynwood (since 2013), and Carson (residential service since 2018)
- No significant exceptions to agreement
- Proposes use of two electric recycling collection vehicles



Proposers

| Proposer | Company Ownership | # of Exclusive Contracts in Greater Los Angeles Area | First-Year Rate Revenue as Percentage of Annual Company Revenue |
|--------------------------------|---------------------------|---|---|
| 1. Athens | Private – Family-owned | 30 | 3% |
| 2. Waste Management | Publicly Traded | 18 | Less than 1% |
| 3. Waste Resource Technologies | Private | 3 | 13% |



Hauler Diversion

| Proposer | Guaranteed Hauler-Collected Diversion Rate |
|---|---|
| 1. Athens | 50% |
| 2. Waste Resource Tech | 48% |
| 3. Waste Management | 46% |
| 4. Existing Diversion Achieved by Current Contractor in CY 2017 | 46% (Contract Requirement: 62%) |



Recyclables Revenue Sharing at Current Commodity Prices

| Row | Proposer | Rebates Remitted Annually or Quarterly | Annual Recyclables Revenue to City | Estimated Annual Residential Rebate (per customer) | Estimated Annual Commercial Rebate (per cubic yard) |
|-----|---------------------|---|--|--|---|
| 1 | Waste Management | Quarterly | \$109,000 | \$8.60 | \$0.68 |
| 2 | Waste Resource Tech | Annually | \$33,000 | \$1.99 | \$4.88 |
| 3 | Athens | Annually | \$0 ⁽¹⁾ | N/A | N/A |

(1) Under current market conditions, Athens estimates a negative net recycling revenue of -\$30.04 per ton.



Proposed FY 2019/20 Single-Family Residential Rates

| Pow | Dronocor | Single-Fa | Percentage Increase for | | | |
|--------------|-------------------------|-----------------|----------------------------|-----------|----------------|--|
| Row Proposer | | 20 or 35-Gallon | 65-Gallon | 95-Gallon | 65-Gallon Rate | |
| 1 | Current Rates (2018/19) | \$9.55 | \$13.95 | \$18.36 | - | |
| 2 | Waste Management | \$13.40 | \$17.40 | \$21.40 | 25% | |
| 3 | Waste Resource Tech | \$18.00 | \$22.00 | \$26.00 | 58% | |
| 4 | Athens | \$22.00 | \$26.00 | \$30.00 | 86% | |

Total SFR Rate Comparison

Single Family Resident Rate For FY 2019/20 assuming a 13.22% CRC*

| 65-Gal. Comparison | Rate | CRC | Total |
|--------------------|---------|--------|---------|
| Current (18/19) | \$13.95 | \$1.84 | \$15.79 |
| Waste Management | \$17.40 | \$2.30 | \$19.70 |
| WRT | \$22.00 | \$2.90 | \$24.90 |
| Athens | \$26.00 | \$3.43 | \$29.43 |

^{*} Assumes City performs billing



Proposed FY 2019/20 Commercial Rates

| Row | Proposer | Monthly rate for 3 Cubic Yard Trash Bin, collected 1x per week | Percentage Increase |
|-----|------------------------|--|------------------------|
| 1 | Current Rate (2018/19) | \$111.83 | - |
| 2 | Waste Management | \$148.29 | 33% |
| 3 | Waste Resource Tech | \$174.30 | 56% |
| 4 | Athens | \$247.47 | 121% |



Total Commercial Rate Comparison

Commercial Rate (3yd³ bin, 1x week)

For FY 2019/20

assuming a 13.22% CRC*

| 3yd ³ Comparison | Rate | CRC | Total |
|-----------------------------|----------|---------|----------|
| Current (18/19) | \$111.83 | \$14.76 | \$126.61 |
| Waste Management | \$148.29 | \$19.60 | \$167.89 |
| WRT | \$174.30 | \$23.04 | \$197.34 |
| Athens | \$247.47 | \$32.72 | \$280.19 |

^{*} Assumes City performs billing



Proposed FY 2019/20 Commercial Rates for 3-Yard Trash Bin and 3-Yard Recycling Bin

| Row | Proposer | Monthly rate for 3 Cubic Yard Trash Bin, collected 1x per week | bic Yard Trash Bin, | | Percentage Increase |
|-----|------------------------|--|---------------------|----------|------------------------|
| 1 | Current Rate (2018/19) | \$111.83 | - | \$111.83 | - |
| 2 | Waste Management | \$148.29 | \$74.15 | \$222.44 | 99% |
| 3 | Waste Resource Tech | \$174.30 | \$87.15 | \$261.45 | 134% |
| 4 | Athens | \$247.47 | \$123.74 | \$371.21 | 232% |



Year 1 and Total

| | | Proposed | | Increase Over Current Rates | | | Projected | | | | |
|---|--------------------------------|----------|----------------------------|-----------------------------|-----------|------|---------------|--|---------|---------|------------------------------------|
| | Proposer | | Annual Rate Revenue (1) | | | | | | Dollars | Percent | 7-Year Costs at 2% Annual Increase |
| 1 | Current Contract (2018/19) | \$ | 3,845,000 | | - | - | N/A | | | | |
| 2 | Waste Management (2019/20) | \$ | 5,657,000 | \$ | 1,812,000 | 47% | \$ 42,055,741 | | | | |
| 3 | Waste Resources Tech (2019/20) | \$ | 6,547,000 | \$ | 2,702,000 | 70% | \$ 48,672,256 | | | | |
| 4 | Athens (2019/20) | \$ | 8,226,000 | \$ | 4,381,000 | 114% | \$ 61,154,415 | | | | |



Summary of Final Negotiated Contracts

| Row | Proposer | FY 2019/20 Costs Based on Final Negotiated Rates | Percent Increase to Current Rates | Minimum Waste Diversion Guaranty | Estimated Recyclables Revenue Sharing to Customers at Current Commodity Prices | Key Contract Exceptions |
|-----|------------------------|---|--|---|---|--|
| 1 | Current | \$3,845,000 | 1 | 46% | N/A | N/A |
| 2 | Waste Management | \$5,657,000 | 47% | 46% | \$109,000 | Requests flexibility to request an extraordinary rate adjustment due to a change in the market value of recyclables, change in processing costs for recyclables and organic waste, and/or from the values assumed by the hauler. No mixed waste processing for public litter trash containers |
| 3 | Waste Resource Tech | \$6,547,000 | 70% | 48% | \$33,000 | None. |
| 4 | Athens | \$8,226,000 | 114% | 50% | \$0 | Requests flexibility to request an extraordinary rate adjustment due to a change in the market value of recyclables, change in processing costs for recyclables and organic waste, the values assumed by the hauler, or the implementation or discontinuation of mandatory recycling requirements. No split commercial bins (half trash/half recyclables) |

Next Steps

Staff is seeking direction from City Council on whether to:

- 1. Adopt Resolution 19-0007 awarding the contract to one specific company;
- 2. Return with more information and continue deliberations; or
- 3. Continue negotiations with one or more haulers; and

Whether to:

- 4. Select an effective start date of July 1, 2019 or July 1, 2020; and
- 5. Transfer billing functions to the hauler for the term of the contract, which will need to be determined prior to initiating the Proposition 218 process for the solid waste collection rate increases.

